1	Chap	oter 3: Direct drivers of California's nitrogen cycle
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6	Cont	ents
7	Mair	n messages
8	3.0	Introduction: Controls of California's N cycle
9	3.1	Fertilizer use and soil management
10	3.2	Feed and manure management
11	3.3	Fuel combustion
12	3.4	Waste management
13	3.5	Biological nitrogen fixation
14	3.6	Ammonia synthesis for industrial processes
15	3.7	Wildfire
16	3.8	Land use change
17	3.9	Conclusion: Universal increases in activity levels
18		
19	Boxe	es
20	3.1	Are University N rate guidelines current?
21		
22	Figu	res
23	3.1	Synthetic nitrogen fertilizer sales in California, 1946-2009
24	3.2	Common manure treatment trains on San Joaquin Valley dairies, 2010
25	3.3	Vehicle inventory, total miles driven, and NO _x emissions in California, 1970-2002

- 26 3.4 Relative contribution of NO_x by major mobile sources in California, 1995 and 2008
- 27 3.5 Area and productivity of alfalfa in California, 1950-2007
- 28 3.6 Area burned by wildfire in California by decade, 1950-2008
- 29 3.7 Change in cropland area by major crop types in California, 1970-2008
- 30 3.8 Change in California's animal inventory, 1970-2007
- 31
- 32 Tables
- 33 3.1 Fertilizer nitrogen use efficiency (NUE) by ¹⁵N, zero-N, and partial nutrient balance methods for
 select California crops
- 35 3.2 Trends in California soil management practices
- 36 3.3 Comparison of average 2005 fertilizer nitrogen application rates to University guidelines (Box 3.1)
- 37 3.4 Partial nitrogen utilization efficiencies for select economically important animal species
- 38 3.5 Manure management practices in California dairy production: 1988, 1997, and 2002
- 39 3.6 Composition of California's solid waste stream: 1999, 2003, and 2008
- 40 3.7 Regional distribution and use of composting and processing products (Mg) in 2008
- 41 3.8 The level of treatment at California wastewater treatment plants, 1997 and 2008
- 42 3.9 Land use change throughout California and in select regions (%), 1972-2000
- 43
- 44 Appendix
- 45 3.1 Average N fertilizer application rates by crop, 1973 and 2005
- 46
- 47
- 48
- 49
- 50

51 Main messages

52 Synthetic nitrogen (N) fertilizer sales (and presumably use) in California have increased

53 dramatically since World War II and risen by at least 40% since 1970 but consumption has leveled

off in the past 20 years. Croplands receive an estimated 90% of the N fertilizer sold today; the remaining 10% is used to fertilize urban lawns, gardens, and recreational areas. Nitrogen fertilizer application rates (kg per ha) have increased an average of 25% between 1973 and 2005. Data show the majority of California crops recover well below the global average of 50% of applied N with some crops assimilating less than 30%. Data describing the distribution and use of organic N sources (e.g., manures, composts, and leguminous cover crops) are limited but indirect indicators of supply and demand suggest growing use.

61

62 Until recently, manure management decisions were made without much regard to their N

consequences. The breath of techniques used, the limited information available, and large variability among operations, especially for San Joaquin Valley dairies, makes any conclusion about changes in manure management practices tentative. Land application of manure represents an important recycling of N to the production/food system. Efficient utilization of manure N is complex because it is mostly in the organic fraction. Because as much as 50% of dairy manure and 100% of poultry and beef feedlot manure is handled as a solid, transported offsite and their application are not tracked; the fate of this large pool of N is speculative.

70

In spite of sizeable increases in the amount of fuel combustion activities that emit nitrogen oxides (NO_x) into the atmosphere, emissions have declined steadily since 1980. Over the past 30 years, the number of stationary NO_x sources went up almost three-fold. Meanwhile, the small vehicle population increased 155% between 1980 and 2005. Total vehicle distance traveled increased 237% over the same time period. Mobile sources continue to be the dominate NO_x source producing 86% of total emissions statewide in 2008, but the relative importance of sources has shifted from the small vehicle fleet to offand on-road diesel engines. Emissions have been controlled by aggressive technology forcing regulation.
Under certain conditions, implementation of advanced NOx control technologies cause inadvertent
releases of ammonia.
About 77% of food N will enter wastewater collection systems and about 50% of wastewater is

dispersed in the environment without specific treatment for N removal. This includes wastewater treatment plants with limited nitrification, leakage from sewers, and many wastewater infiltration systems. Attempts to control N pollution have led to a steady increase in the level of treatment practiced at municipal wastewater facilities throughout California. In 2008, nearly 50% of wastewater treatment facilities reported performing at least advanced secondary treatment and 20% performed tertiary treatment processes. At last estimate, onsite wastewater systems are used to treat more than 3.5 million people's wastewater and approximately 12,000 new units are installed each year.

89

90 Alfalfa yields have increased an average of 53% per ha between 1950 and 2009 statewide suggesting 91 biological nitrogen fixation has become a progressively important input of N to California's land 92 surface. Because N fixation rates are proportionate to productivity, greater production suggests 93 biological nitrogen fixation has become a progressively significant source of N to California's terrestrial biosphere. Data are inadequate to accurately estimate changes in the extent or productivity of other 94 95 leguminous crop species planted on agricultural lands or species capable of biological nitrogen fixation in 96 natural lands. Biological nitrogen fixation may be offset by higher rates of atmospheric N deposition and 97 preferential uptake of soil N by plants.

98

99 Wildfires cause locally acute N air pollution and potentially release soil N reserves into waterways.

100 The area burned by wildfires has increased markedly since 1990, with the top years with the largest area

101	burned in California's history occurring in the last decade (2003, 2007, and 2008). However, there is
102	high annual variation in the extent of wildfire each year evident by a 44-fold difference between the years
103	with the least and greatest (12,400 versus 548,000 ha) area burned since 1970. Greater fuel loads
104	resulting from drought, fire suppression, and invasive species threaten to increase wildfire intensity, a key
105	determinant of N emissions.
106	
107	Changes in land cover and land use fundamentally alter N cycling in ways only recently becoming
108	appreciated. Land use change can result from a shift in land cover or simply a change in the intensity of
109	use; both have occurred in California. Urban areas grew 37.5% between 1972 and 2000 and now cover
110	4.2% of total land base. Urbanization has caused agriculture to relocate from some regions. The net effect
111	of urbanization and agricultural relocation/expansion has been a 1% decrease in total agricultural land
112	over the same time frame. This shift in land cover has been accompanied with an intensification of use.
113	Urban intensification has led to higher density urban areas throughout the state, but the rate of change has
114	been variable. In croplands, the mix of crops produced has changed from relatively N extensive to N
115	intensive species. Field crops were still grown on 53% of cropland in 2007 (largely because of the land
116	area dedicated to alfalfa) but this is a significant decrease from 74% in 1970. Simultaneously, the dairy
117	cow population has doubled and the broiler population has tripled in conjunction with higher flock/herd
118	size concentrating N rich feed in California and amplifying manure N handling concerns.
119	
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126 3.0 Introduction: Controls of California's N cycle

127 This chapter reviews the direct drivers of nitrogen (N) cycling in California. A direct driver is a human 128 action or natural process that "unequivocally influences ecosystems processes" (MA 2005, Ash et al. 129 2010). The objective of the chapter is to introduce the ways by which direct drivers modify the N cycle 130 and describe historical trends in these activities. Specific attempts are made to highlight key lessons that 131 have hador will change the trajectory of a driver's impact. The chapter does not discuss either the 132 underlying context shaping human actions and natural processes or the relative magnitudes of N flows 133 that result from these activities. Those topics are covered in the preceding chapter (Underlying Drivers of 134 *California's Nitrogen Cycle*) and the following (*California's Mass Balance*), respectively. The eight most 135 important direct drivers of N cycling in California are: (1) fertilizer use and soil management; (2) feed 136 and manure management; (3) fuel combustion; (4) waste management; (5) biological nitrogen fixation; 137 (6) ammonia synthesis for industrial processes; (7) wildfire; and (8) land use change.

138

139 3.1 Fertilizer use and soil management

Nitrogen fertilizer use is a direct disturbance of the N cycle. Application of N fertilizer stimulates soil
microbial activity and provides a nutrient subsidy to enhance plant productivity. Managed well, plants
capture a sizeable fraction of the fertilizer. Often, however, N fertilizer is applied well in excess of plant

143 uptake. Under such circumstances, the biochemical properties of N and common fertility and soil

144 management practices inevitably cause N to be released into the air, soil, and water (Galloway et al. 2003,

145 Harter et al. 2006, Stehfest and Bouwman 2006).

146

147 3.1.1 Inorganic N fertilizer use on farms and lawns

148 Sales of inorganic N fertilizer have increased 12-fold since the materials were introduced after World War

149 II. Inorganic N fertilizers, also known as synthetic or mineral fertilizers, were first derived from Chilean

150 nitrate deposits. However, the invention of the Haber-Bosch process in 1908 radically changed the

151	availability of inorganic N (Erisman et al. 2008). After the Second World War, demand for explosives—
152	another product derived from the Haber-Bosch process and the root motivation for its development-
153	declined, and a rapid increase in the production and distribution of synthetic fertilizer ensued. The
154	consequence has been a large increase in the use of synthetic N fertilizer in the developed world
155	(Galloway et al. 2008). In California, N fertilizer sales (and presumably use) have grown at an average
156	annual rate of 5% between 1946 and 2009 (Figure 3.1). Annual sales grew at their fastest pace prior to
157	1980. Since that time, sales of N fertilizers have leveled-off. Recent annual sales of more than 600,000
158	Mg of N fertilizers are not distinctly higher than sales were in 1980.
159	[Insert: Fig. 3.1]

Statewide sales data only provide a partial picture of N fertilizer use in the state. Farm operators and urban land managers make fertilizer decisions at the field- and household-level subject to local conditions and constraints. It is the fertility decision for a particular parcel of land that determines the intensity, effectiveness, and outcomes of N use. Robust knowledge of synthetic N use at this level is thus paramount to understanding the full picture of N fertilizer use in California, however, in general, insufficient data limit understanding about the use of inorganic N fertilizers at such scales (see Supplemental Data Tables).

167 The California Nitrogen Assessment supported an effort to document changes in N application 168 rates for 33 important California crops in 1973 and 2005 (Rosenstock et al. in review). Average N use 169 per ha across the 33 crops surveyed increased 25% over this 33-year period (Appendix 3.1). The 170 magnitude and direction of change was crop specific. Application rates for a few crops increased by more 171 than 75%. Yet, for 10 of the 33 crops examined the average rate at which N fertilizers were applied 172 declined. Nitrogen fertilizer use on vegetables and nut crops showed the largest increases. This is 173 particularly important because the area dedicated to these crops increased simultaneously with higher N 174 application and many of these crops recover far less than 50% of N applied (see sections 3.9.2 and 3.2.3, 175 respectively). The consequence has been both a greater amount of N applied per unit of area as well as

176	greater potential loading to the environment. In contrast, N application rates for stone fruits and
177	subtropical fruits generally decreased. Of the 33 crops, only four crops-cotton, almond, rice, and wheat-
178	accounted for 51% of the total N applied. This finding suggests that a relatively small number of
179	cropping systems have a disproportionate affect on N use in California croplands. It is worth noting that
180	the research did not estimate N application rates in the nursery or greenhouse industries because data are
181	unavailable to represent the diversity of species grown. Ornamental horticulture production systems tend
182	to have among the highest application rates; 100 – 7,000 kg per ha (Evans 2007).
183	Not all the inorganic N fertilizer sold in California is applied to agricultural crops. Property
184	owners and public space managers regularly apply inorganic N to grow and maintain urban green space.
185	In many parts of California, lawns are more widely distributed than agriculture (e.g., southern Coastal
186	California) and thus, urban uses dominate fertilizer inputs (Townsend-Small et al. 2011). However,
187	neither the extent of urban green space nor the intensity of N use in urban areas is well documented in
188	California. Estimates of lawn coverage range between 271,770 and 1.1 million ha, a more than 300%
189	difference between the minimum and maximum (Templeton et al. 2000, Milesi et al. 2005, Green 2007,
190	Wu et al. 2010). The median area (687,500 ha) is 56% larger than the land area used for alfalfa
191	(approximately 440,000 ha in 2008) suggesting lawns are the most widely cultivated commodity in the
192	state. Fertilization rates on lawns are uncertain. Surveys conducted in other parts of the US indicate that
193	the average household lawn receives an average of 100 kg per ha (Law et al. 2004, Osmand and Hardy
194	2004) and a recent study suggests similar rates may be common in southern California recreational areas
195	(Townsend-Small et al. 2011). Parks, fields, and golf courses, however, typically receive greater amounts
196	of N fertilizer than household lawns. Application rates on golf courses in southern California have been
197	reported to exceed 400 kg per ha (Wu et al. 2007). Industry data suggests turf receives an average of 50
198	kg N per ha when accounting for the wide range of N use (Scott's Fertilizer Company, personal
199	communication).

200	Due to its extensive coverage, the cumulative impact of urban fertilizer use is potentially large.
201	For example, assuming the coverage of lawns is equal to the median estimated area (687,500 ha) and it is
202	fertilized at an average rate, 50 kg per ha (Scott's Fertilizer Company), approximately 34,375 Mg of N
203	would be applied to urban landscapes in California each year. This estimate may even be conservative;
204	calculations made by Liptzin et al. (2011, Chapter 4) suggest 10% of fertilizer sold in the state is applied
205	in urban areas. Even with the more modest estimate, the total N applied to lawns is greater than that
206	applied to some agricultural species (e.g., carrot) demonstrating the relative importance of this land use to
207	N dynamics in the state.
208	
209	3.1.2 Organic N use on croplands
210	Crop producers, at times, apply organic N in lieu of or in addition to inorganic N fertilizers. Commonly
211	used organic N materials include manures, composts, waste products, and leguminous plant species
212	(Hartz et al. 1996, Hartz and Johnstone 2006, Gaskell and Smith 2007, Hartz and Bottoms 2010).
213	Organic N materials, for the most part, represent a transfer of N from a different land use. Cows do not
214	produce N, it simply passes through them and is converted from feed into manure. Compost is a
215	collection of N from different waste products (e.g., food waste, manure, and urban green waste).
216	Leguminous plants are the only exception (section 3.5, biological N fixation). Utilization and availability
217	of organic N sources largely depends on its production through tangential activities. Since organic N
218	supplies carbon (C) and N, it is generally thought that organic N sources provide co- benefits supporting
219	soil health (Reganold et al. 2010). Some evidence suggests that organic N sources present a lower
220	pollution potential and are more N benign than inorganic fertilizer (Drinkwater et al. 1998, Poudel et al.
221	2002). Under some conditions this may indeed be true, but research has shown that, like inorganic N,
222	organic N can be a source of reactive N to the environment (Barton et al. 2001, Kirshmann and Bergstrom
223	2001, Harter et al. 2006, Heinrich 2009, van der Schans et al. 2009, section 8.1).

224	Control of organic N applied to croplands is more complex than inorganic N. Crop species utilize
225	inorganic N forms, NH ₄ and NO ₃ . The vast majority of N in organic materials is in the organic form and
226	must mineralize to become plant available. The rate at which mineralization occurs depends on the
227	characteristics of materials (e.g., how it was produced and N content), environmental conditions (e.g.,
228	temperature and water), and microbial activity (Hartz et al. 2000). Despite intensive study over many
229	decades, the ability to predict the mineralization rate has proven elusive, especially in commercial
230	production environments (Crohn 2006). Inability to forecast N supply and time N releases with plant
231	demand make managing fertility challenging and can create pollution concerns (Pang and Letey 1997).
232	The extent that organic N materials are applied as a primary fertilizing material or as a soil
233	amendment (e.g., in lettuce production, Smith et al. 2009) is largely unknown. A survey conducted by
234	Dillon et al. (1999) suggests that their use is common. More than 20% of the 800-some farmers surveyed
235	applied composts or manures in 1986. In the subsequent 10 years, the use of these N sources became 24%
236	more prevalent. When only considering producers that shifted production to new crops, the percentage
237	reporting they applied organic N materials in 1996 vs. 1986 rose to 55% of respondents.
238	Indirect indicators support the conclusion that organic N is increasingly demanded and available
239	in California. The N fertilizer used by certified organic farms invariably comes from such sources
240	(Smukler et al. 2008, Reganold et al. 2010) and the land dedicated to these systems has grown rapidly in
241	recent years. Between 2000 and 2005, the area of certified organic farms in California increased 31%
242	from 59,421 ha to 77,963 ha (Klonsky and Richter 2007). The most recent USDA Organic Agricultural
243	Census reports that more than 110,000 ha were in certified organic production in 2008, suggesting nearly
244	a doubling in the 8 years between 2000 and 2008 (Klonsky and Richter 2007, USDA 2010). According
245	to the Organic Census, 58% of certified organic farms produced or applied organic compost and 49%
246	applied green or animal manures in 2008 (USDA 2010). Furthermore, the increase in animal and human
247	population has resulted in a greater availability of N-rich manures, composts, and urban wastes destined
248	for land application than ever seen before.

249	Little information is available to understand where and how organic N sources are used. The two
250	exceptions are for applications of liquid manure associated with dairy production in the San Joaquin
251	Valley and the application of biosolids. In both cases, the State Water Quality Control Board (SWRCB)
252	requires documentation of organic N distribution for regulatory compliance to minimize water quality
253	concerns. By comparison, the distribution and application of solid manure are not tracked. As much as
254	50% of the dairy manure and 100% of the poultry and beef feedlot manure are exported and applied to
255	land offsite. The fate of embodied N will be determined by the cropping and application practices. A lack
256	of data makes it difficult to quantify this significant transfer of N from production systems to croplands.
257	

258 3.1.3 Agronomic nitrogen use efficiency (NUE)

259 Current N application rates use more N than plants require and leave considerable amounts of N in the 260 soil after harvest. Only a small fraction of this surplus is used in the subsequent growing seasons. 261 Inevitably, whether from inorganic or organic sources, it leaks from croplands and escapes into the 262 environment. Both nitrate (NO_3) leaching potential and the rates of nitrous oxide (N_2O) emissions 263 increase nonlinearly with greater surplus N (Broadbent and Rauschkolb 1977, Van Groenigen et al. 264 2010). Because surplus N is an over application on the part of the grower, it represents an economic loss 265 for the producer. Maximizing N recovery and minimizing surplus presents win-win conditions critical to 266 increasing economic returns and reducing N loading to the environment.

California cropping systems recover only a fraction of the N applied. Globally, it is widely
established that the efficiency of fertilizer N applications averages 50% in the first growing season
(Tilman et al. 2002) and less than 5% in the second (Fritschi et al. 2005, Ladha et al. 2005). Global
research on N use efficiency (NUE), however, is conducted under conditions not characteristic of
California cropping systems (e.g., rainfed cereal crops). The California Nitrogen Assessment compiled a
database of previous NUE research for California (Table 3.1). Results indicate that fertilizer recovery in
California is regularly lower than the global average. Nitrogen use efficiency was below 50% for 69, 67,

and 48% of the crops for which data were available depending on the method of measurement (isotopic
¹⁵N, zero-N, or PNB, respectively). Lower than average NUE in California is not altogether unexpected.
Large annual variation in growing conditions causes plant N demand to vary by as much as 50%.
Conventional wisdom suggests many producers apply extra N fertilizer as "insurance" to buffer
themselves against the economic risk of unfulfilled yield potential. The strategy is cost effective because
fertilizer is less than 5% of operating costs in high-value cropping systems. Lower value field crops
generally had among the highest NUE.

281 [Insert: Table 3.1]

282 Limited evidence suggests California cropping systems are becoming more technically N 283 efficient, but croplands still pose a pollution risk. Partial nutrient balances (PNB), a ratio of N harvested 284 to N applied, for 33 crops in 1973 and 2005 show an average increase of PNB by 37% over this time 285 frame by comparison to 25% increase in N application rates (Table 3.1 for some of the 2005 results; 286 Rosenstock et al. in review). Similar to N application rates, the trend depends on the crop in question. 287 An area-weighted PNB (which weights the calculation for area under production for each crop) indicates 288 an amount equivalent to 53% of the N applied statewide could be accounted for in crop products and 289 byproducts exported from the field. Assuming the PNB values are representative of California cropland 290 as a whole, this statewide PNB suggests there was a surplus of almost 300,000 Mg of N sold (and 291 presumably applied) in 2008.

N leakage results in N loading to soils, air, and water. Due to regional differences in N use associated with land cover, crop mix, hydrology, and climate, large regional differences in N loading to the environment have occurred as a result of N fertilizer use over time. The clustered spatial distribution of California crop production and settlements would suggest that counties, regions, and watersheds that contain current or previous high densities of N-intensive crops (e.g., Salinas Valley) or urban areas (e.g., Los Angeles) receive the largest inputs from fertilizer N. An analysis characterizing the N loading of 298 water- and air-sheds based on crop production and urban horticulture is needed to fully understand the
299 spatial trends in N fertilizer use, efficiency, and loading.

300

301 3.1.4 Soil management in croplands

302 Every aspect of crop production affects NUE and N cycling. Virtually every decision an operator makes

303 modifies the complex biological and chemical relationships governing plant-soil-atmosphere interactions.

304 For example, the application of carbon rich residues immobilizes N in soils (Bird et al. 2001) or fertilizer

305 placed in closer proximity to plant roots increases uptake (Miller et al. 1981). Very limited information

306 exists to evaluate the current state of, or historical changes in, the entire suite of soil management

307 practices. Trends for major production decisions (Table 3.2), besides fertilizer use, demonstrate the

308 constant flux of nutrient and soil management practices.

309 [Insert: Table 3.2, Box 3.1]

310

311 3.2 Feed and manure management

312 Animal production is both a N sink and a N source in California. Animals require dietary N and amino

313 acids (building blocks of proteins containing N) for maintenance, growth, and production. Animal

314 physiology limits the conversion of feed N to animal mass resulting in much of the ingested N being

excreted in manure (Kebreab et al. 2001, Powell et al. 2010). Up to a biological threshold, the amount

and form of manure N can be altered by dietary manipulation. After excretion, manure handling practices

317 determine how much of manure N is conserved and able to be recycled as a fertilizer versus released into

318 the environment.

319

320 3.2.1 Diets and nitrogen utilization efficiency

321 Improvement in analytical techniques and investment in research has allowed formulation of diets to meet

322 animal nutritional needs of crude protein, rumen degradable/nondegradable protein, or specific limiting

323 amino acids (Morrison 1945, NRC 1994, 2001). Diets can be formulated to meet minimum and/or 324 maximum protein and/or amino acid requirements. Since the general objective in formulating diets is to 325 provide the necessary nutrition for the least cost, the minimum constraint is typically used; protein 326 ingredients are usually more expensive to feed. The possible exception to this rule is with the use of 327 inexpensive by-product feeds. By-product feeds, such as distiller's grains, almond hulls, or carrot tops, 328 may or may not increase dietary concentrations of proteins or minerals depending on the use of maximum 329 constraints when formulating diets. When diets are more closely formulated for protein or amino acid 330 requirements, N is used more efficiently (a higher percent of the consumed N is incorporated into animal 331 product).

332 Partial efficiencies of N use can be calculated during each stage of production as the ratio of N 333 converted to animal product and/or retained to N consumed by the animal (ASAE 2003). Careful attention 334 must be directed to the unit of time involved for each category of animal. For turkeys and broilers, total 335 N use efficiency is equivalent to partial N use efficiency. For all other production animals (i.e., beef, 336 dairy, swine, layers) total N use efficiencies can be calculated over the life of the animal as the sum of 337 lifetime N retained and/or converted to animal product divided by total lifetime N consumed. Partial 338 efficiencies range from 15 to 64% depending on the species and production category (Table 3.4). 339 Average partial efficiency of N conversion to animal product is 14.9% for feedlot steers during the 153-340 day feeding period, 24.4% for high producing dairy cattle, 63.7% for milk fed calves, 34.0% for grow-341 finish pigs, and 35.4% for layers. Efficiencies for broilers are near 60%. Ingested N not converted to 342 animal product or used for growth is excreted (Nahm et al. 2002, Hristov et al. 2011). 343 [Insert: Table 3.4] 344 Diet has a profound impact on N excretion and loss. An animal's diet determines manure

characteristics (e.g., form of N and moisture content), which in turn determine the probability for certain
N transformations. Urea and uric acid formation and excretion increases with increased consumption of
dietary N, especially when animals consume N above recommended nutritional levels. Urea N voided by

348	cattle and uric acid voided by birds may be quickly hydrolyzed to NH_3 when urease and microbes are
349	present increasing the risk of NH ₃ volatilization (VandeHaar and St Pierre et al. 2006, Xin et al. 2011). If
350	physical conditions are favorable, the process from excretion to volatilization takes place rapidly, in a
351	time span ranging from a couple of hours to a couple of days. Decomposition of organic N excreted from
352	cattle occurs at slower rates than hydrolysis of urea and these slower rates of transformation increase the
353	feasibility of manure collection and N conservation within the animal production facility. However,
354	management of organic N is more difficult than urea and NH_3 when applied to land (section 3.1.2). A
355	management conflict, thus, arises between the ability to conserve N within the animal production unit and
356	planning for its end use as a fertilizing material on croplands.
357	
358	3.2.2 Manure management within a confined animal feeding operation
359	Manure N is a resource and a potential pollution concern. Within the animal production unit, the goal of
360	manure management from the rancher's point of view is to maintain a clean environment for the animal,
361	reduce nuisance from odors, and improve animal health. From an environmental standpoint, manure
362	management must also conserve the N embodied in the manure until it can be applied to cropland. There
363	are many pathways through which N may be lost in animal housing and manure storage/treatment
364	facilities, and some emissions are inevitable. The primary pathway of loss is volatile emissions of NH_3
365	into the atmosphere. It is estimated that between 20 and 40% of the N excreted on dairies in the San
366	Joaquin Valley (CoC 2005) and 4 to 70% in poultry houses worldwide (Rotz 2004) is emitted as NH_3 .
367	Leaching of NO ₃ to groundwater may also be a concern under corrals (Adriano et al. 1971a). Because
368	emissions occur from various components of the animal production unit, N needs to be managed
369	throughout the entire process. It is meaningless to consider management of one practice without placing
370	it within context of the entire transfer from animal to the field. Conservation of N in one management
371	area does not guarantee conversation throughout the system.

372 Manure management practices are diverse and constrained by the design of the facility. 373 Differences between freestall and open lot dairies in the Central Valley are a good example (Figure 3.2). 374 Manure deposited in freestall barns is collected by flushing water over the concrete surfaces transferring it 375 to a pond (lagoon) to be stored/treated as wastewater. Collection of manure in liquid form can help 376 minimize emissions from housing, but economic considerations limit the distance it can be transported for 377 land application (Coc 2005). In contrast, manure in open lot dairies is deposited on the soil surface where 378 it dries. While manure resides in place, open lots are sources of NH_3 (Cassel et al. 2005). Lots are 379 scraped and manure removed at specified intervals, typically two to four times per year. After collection, 380 solid manure is stacked and stored prior to use (land application or exported offsite). That example 381 illustrates that N flows and critical control points depend on the structure and operation of the facility. 382 Modifications of manure management processes can only be made within context unless wholesale shifts 383 to new facility designs are adopted. Because of inherent infrastructure of the operations, transformative 384 changes are often cost prohibitive.

385 Until recently, manure management decisions on many California dairies were made independent 386 of N conservation or utilization. Implementation of manure handling practices significantly change N 387 dynamics and, therefore, it is imperative to understand unintended consequences of changes in practices. 388 Three surveys documenting manure management practices in 1988, 1997, and 2004 have been published, 389 but differences in the geographic extent and questions asked among the surveys make comparisons 390 tenuous (? et al. 1988, Meyer et al. 1997, SAREP 2004). Nevertheless, it appears dairy operators are 391 adopting practices that increase ranchers' ability to manage N (Table 3.5). For example, between 1988 392 and 2002, the percentage of respondents that used settling basins to separate solids from liquids doubled 393 to 66% and those that composted solid manure rose from 6 to 21% statewide. These two manure 394 treatment options provide greater control over manure N by isolating more homogenous manure 395 components and stabilizing N into organic matter, respectively (Panel 2005). As mentioned above, these 396 trends represent only a single component of a complex interdependent system. Many nuances of manure

management that alter N dynamics on a dairy facility are not covered in the surveys (e.g., frequency of
collection). Both the lack of information and the diversity of manure handling practices limit the ability to
evaluate the status of manure N management.

400 [Insert: Table 3.5]

401 Even less information is available to evaluate changes in poultry manure handling practices. In 402 contrast to the highly variable dairy management systems, manure management in poultry operations is 403 considered to be more uniform throughout the industry. The common factor in confined poultry 404 production facilities is birds are raised indoors and under roof structures. This minimizes contamination 405 of manure with rainwater and maintains a solid product that is manageable and transportable. The 406 frequency of manure removal can range from once weekly to only twice yearly for California layer 407 production systems (Hinkle and Hickle 1999, Mullens et al. 2001), while manure is generally removed 408 between flocks for broiler and turkey production. Dried material is then sold for animal feed, as a soil 409 amendment, or transported to commercial processing plants for pelletization or composting. Manure 410 characteristics (e.g., moisture content), environmental conditions (e.g., temperature and wind speed), and 411 drying method (e.g., depth of stack) will alter NH₃ emissions in the house and during processing (Xin et 412 al. 2011). Like that of dairy systems, the future of California poultry manure management practices is 413 uncertain. Implementation of newly defined housing systems (Proposition 2) may change manure 414 handling practices and subsequent N dynamics on ranches.

Manure management practices traditionally are in a state of transition as managers seek to improve management to reduce nuisance and comply with environmental regulations. Regulations have caused operators to evaluate and modify practices, which has undoubtedly changed N dynamics, although for the most part inadvertently. With the current regulatory trajectory, many facilities will be faced with adopting new manure management techniques.

420

421 3.2.3 Land application of manure

Nitrogen excreted from animals is regularly recycled back into feed and food production systems. On confined dairy systems in the San Joaquin Valley, liquid manure is surface applied to feed crops close to the production unit. Poultry and beef producers do not regularly produce feed for their animals and thus the resource is transferred onto croplands away from the facility. Most often, manure solids are applied to croplands bound for human consumption. Effectively utilizing N in manures (organic N) is a complex task. Land applications of manure are discussed along with other organic N materials in section 3.1.2.

428

429 3.2.4 Manure management for grazing animals

430 Grazing lands can be sources of NH_3 and N_2O to the air and NO_3 to nearby waterways and groundwater. 431 Manure excreted from grazing animals is not collected or stored. Urine and feces are deposited on the 432 pasture and depending on microbial activity, hoof action, soil type, plant species composition, topography 433 and climate may be incorporated into plant roots, adsorbed to soil particles, lost atmospherically, leached, 434 or managed in runoff (Oenema et al. 2008). Since the manure itself is not managed, pasture management 435 becomes critical. Grazing patterns, stocking density, and pasture productivity will determine the ability 436 for the environment to buffer manure N deposition. Manure management on California grazing lands is 437 important for pasture-based dairies, beef cow calf operations and where free range poultry graze.

438

439 3.3 Fuel combustion

Fuel combustion releases reactive N gases into the atmosphere. Nitrogen oxides (NO_x) are produced when N and oxygen react at high temperatures, with conditions conducive to NO_x formation typically occurring during energy production, industrial, and transportation activities. Combustion of some fossil fuels, in particular oil and coal, produce additional "fuel NO_x " because of trace amounts of N in the fuel itself. Fuel NO_x is less common in California because the fuel mix used contains less N. Technologies used to control NO_x emissions sometimes inadvertently release ammonia (NH_3). For example, three-way catalytic converters installed on passenger vehicles can reduce NO_x to NH_3 instead of the environmentally

447	benign N_2 when the air:fuel ratio is high, a common occurrence during acceleration (Keane et al. 2000,
448	Baum et al. 2001). Ammonia is also used as a reagent to control NO _x emissions from stationary sources,
449	specifically with selective catalytic reduction (SCR) technology. If the SCR system is not optimized
450	(e.g., too much ammonia in the gas stream, temperature is too low, or the catalyst has aged), NH_3 is
451	released directly with flue gas without completing its intended reaction.
452	
453	3.3.1 Growth and technological change of combustion activities
454	It is well established that there has been enormous growth in combustion activities in California. In the 20
455	years between 1987 and 2007, the number of stationary sources producing NO _x , not including dry
456	cleaners and gas stations, increased from 3,391 to 9,311, a 275% increase (CARB 2010). Mobile source
457	activity shows similar sizeable growth rates. The small vehicle population in California increased 155%
458	to over 36.8 million vehicles between 1980 and 2005. Vehicles traveled more than 1.5 billion km each
459	day in 2005, a 237% increase in the total distance traveled compared to 1980 (Figure 3.3). Less
460	substantial but significant rises in the activity of larger mobile emission sources-trucks, buses, aircraft,
461	and trains—have been demonstrated in some parts of the state as well (Reid et al. 2007). Recently,
462	ocean-going vessels have received increased attention because as much as 70% of emissions takes place
463	near port (Corbett et al. 1999). In 2006, there were 10,986 documented port calls in California; of which,
464	46, 22, and 9% were container ships, tankers, and automobile carriers, respectively (CARB 2008). As
465	source activity has universally increased, sales of fuel have risen sharply. Sales of gasoline increased
466	66% from 33.9 billion L to 56.1 billion L and sales of diesel increased by 363% from 2.2 million L to
467	10.1 million L between fiscal years ending in 1970 and 2009 (Board of Equalization 2009).
468	Activity alone, however, does not determine N gas production. Emissions are a function of the
469	intensity of the activity and the technology being employed. These factors interact in dynamic ways to
470	create emissions. Automobile emissions are a good example. Traffic conditions, the age of the vehicle,
471	and fuel mix significantly affect the total amount and emissions profile (Bishop et al. 2010), not simply

472 the amount of fuel or vehicle distance traveled itself. Age of the vehicle is considered such a significant 473 factor (defines the technology in use and the deterioration of the technology) that it is widely suggested 474 that the oldest 10% of the fleet is responsible for 50% of vehicle emissions (Niedermeyer et al 2006?). It 475 is thus important to consider technological change and adoption in conjunction with source activity to 476 understand the impact fuel combustion has on California's N cycle. 477 While technological innovation and adoption has helped dampen overall emissions, mobile 478 sources are still responsible for the vast majority of California's NO_x emissions. Eighty-six percent of NO_x 479 in 2008 was derived from mobile sources statewide (CARB 2010). Of these, heavy-duty diesel vehicles, 480 trucks and buses were responsible for 37% of the mobile source emissions (or roughly 31% of the total 481 emissions) (Figure 3.4). Emissions from these sources are now the largest source of NO_x in the state. This 482 represents a departure from previous trends. As little as 16 years ago, NO_x emissions resulted mostly from 483 passenger vehicles. The change in the relative importance of NO_x source can be traced to aggressive 484 technology forcing regulations on passenger vehicles and more lax policy for diesel engines. The 485 California Air Resources Board (CARB) is currently considering rules to regulate emissions from the 486 latter sources. The relative importance of mobile NO_x sources is regionally dependent. That is, industry 487 or energy may contribute a larger or smaller fraction of the total in some regions than in others. As one 488 might expect, mobile sources were responsible for 91% of emissions in the South Coast Air Basin versus 489 just 81% in the San Joaquin Valley in 2005 (CARB 2009). For the latter region, mobile sources 490 accounted for 24% fewer emission in 1975 presumably reflecting population and urban growth in the 491 area. Although mobile source emissions are far greater than other emissions sources across the state, 492 variable contributions of other activities points toward a requirement of regionally tailored approaches to 493 problem. 494 Technological advances in other areas have decreased NO_x emissions in spite of rising activity

495 levels (Kirschstetter et al. 1999, Yeh et al. 2005). Popp (2010) examines the trends in adoption of NO_{x} -

496 reducing technology at coal-fired power plants across the US and found that between 1990 and 2002 there

497	was a 375% increase in the adoption of combustion modification technologies, but the use of post
498	combustion technologies lags behind. Power plants in California are not typically coal-fired. However,
499	meeting California energy demand requires import of energy from beyond state boundaries, much of
500	which is produced from coal. In California power plants, greater market penetration of post combustion
501	technologies has occurred. More than 60% of the energy generated with fuel-fired gas turbines in the
502	state apply post-combustion controls (CARB 2004). Engine refinements in vehicles have substantially
503	reduced NO _x from these sources too. New vehicles are required to employ advanced technologies to
504	conform to increasingly stringent regulations. Innovative technologies, such as three oxygen sensors to
505	maintain combustion conditions, have had large effects on emissions (Pokharel et al. 2003).
506	[Insert: Fig. 3.4]
507	
508	3.3.2 Dispersal of atmospheric N emissions
509	Once airborne, NO _x and NH ₃ can be transported short and long distances in the atmosphere.
510	Environmental conditions controlling the atmospheric chemistry, transportation, and deposition of N
511	ultimately dictate if, when, and where the N will land (Ying and Kleeman 2009). Nitrogen oxides can be
512	transported from 10s of m to 1000s of km while NH ₃ , on the other hand, usually deposits after traveling
513	shorter distances. One estimate indicates that 48% of NO_x and 47% of NH_3 produced in Los Angeles
514	landed outside the air-shed (Russell et al. 1993). Transport of airborne N compounds away from the
515	source of emissions make combustion derived N an issue of local and regional concern.
516	Movement of sources as well as pollutant dispersal means that there is a distinct spatial
517	component to atmospheric N pollution. It is now clear that areas closer to major roadways experience the
518	highest concentration of N-related air pollutants (Durant et al. 2010, Karner et al. 2010). Particulate
519	matter concentrations within 100 m of the I-405 freeway in southern California were almost 3-times
520	higher than those just 200 m further downwind and more than 5-times greater than those 50 m of the
521	source upwind (Zhu et al. 2002). Environments closer to roadways are also larger sinks for N deposition.

522	Elevated N levels near roadsides are common near both highly traveled highways and near smaller roads
523	and parking lots (Maestre and Pitt 2005, Davidson et al. 2010). The spatial dimension of combustion
524	derived N emissions means that people and ecosystems closer to traffic and industry are exposed to higher
525	levels to damaging N compounds.
526	
527	3.4 Waste management
528	Much of the N imported into households, businesses, and municipalities is discarded through residential,
529	industrial, and commercial activities in garbage, refuse, organic materials, and human excretions. The
530	materials are collected, processed, disposed of, or reused as part of the municipal solid waste stream or by
531	publicly owned treatment works (wastewater treatment plants) or onsite treatment systems before
532	disposal. The constituent mass of N in waste products represents a significant latent N pool. Without
533	treatment and appropriate disposal or reuse, the N will eventually contribute to environmental concerns.
534	(Carey and Migliaccio 2009, Kampschreur et al. 2009).
535	
536	3.4.1 Landfills and organic wastes
537	Landfills are the primary sink for municipal solid waste. Solid waste contains large amounts of organic
538	materials (and N) making landfills a potential source of N pollution. Degradation of organic materials in
539	landfills primarily creates methane, a potent greenhouse gas (EPA 2011), but small amounts of N2O also
540	are produced (e.g., equal to 3% of the total global warming potential of one landfill; Rinne et al. 2005).
541	The common practice of covering California landfills with soil to reduce nuisance affect N_2O emission
542	rates; the amount being sensitive to the type of material used (Bogner et al. 2011). Water contamination,
543	in particular groundwater, is a more pressing concern for landfill N than N_2O in California. Reports
544	suggest landfill liners degrade as they age and have the potential to leak NO ₃ , creating plumes that are
545	difficult to detect with current monitoring approaches (Lee and Jones Lee 1996, Pivato 2011).

546 California's landfills are filled with organic materials. In 2008, organic materials were estimated 547 to be almost one-third (32.4%) of the overall waste stream (Table 3.6). Of this, food, lumber, and leaves and grass were the 1^{st} , 2^{nd} , and 6^{th} most prevalent materials. Food waste was the largest fraction (15.5%) 548 549 or in absolute terms, 5,586,552 Mg (CCG 2009). Food waste represented a quarter of total waste 550 discarded from households, a 47% increase in the four years since 2004 (17% versus 25%). Other 551 compostable materials, such as leaves and grass, prunings, branches and stumps, and manures, accounted 552 for 7.2% of waste at landfills. In addition, CalRecvcle (2009) estimates that 14.9% of the total waste 553 stream or 5,230,357 Mg is derived from lumber, a 48% increase between 2004 and 2008 despite the 554 precipitous decline in construction activity. These recent studies demonstrate that despite aggressive 555 efforts aimed at waste diversion programs, landfills continue to be a primary receptacle for organic N 556 containing materials.

557 [Insert: Table 3.6]

558 Composting and processing of organic waste is a key step to recycle N back to land and reduce 559 environmental N burdens of landfills. Surveys of the composting and processing industries indicate that a 560 significant amount of materials are processed for reuse. Between 2000 and 2008, there was an 81% 561 increase in total products produced at these facilities (Integrated Waste Management Consulting 2007). 562 The way in which materials are applied determines if recycling occurs and greatly influences dynamics. 563 The agricultural industry is the primary sink for organic wastes, accounting for 46% of the total across 564 five regions (Table 3.7). Application of organic wastes helps recycle N into the agricultural system. 565 Distribution and use of these products beyond the processor is relatively unknown. Some 26% of the 566 organic materials are applied at landfills where they are used for beneficial reuse and alternative daily 567 cover. This means they are placed on the surface of refuse to control nuisance (e.g., blowing litter and 568 odor). Using composts in this way does little to alleviate pollution concerns. Part of the determinant of 569 use appears to be location. In Southern California, 50% of the materials are spread as alternative daily

570 cover at landfills. In contrast, nearly half (48%) are recycled to agricultural soils in the Central Valley

- 571 (Integrated Waste Management Consulting 2007).
- 572 [Insert: Table 3.7]
- 573
- 574 3.4.2 Wastewater treatment and dispersal

575 Spent water from households and urban areas contain a significant amount of N as a result of the

576 constituent mass of feces, urine, industrial waste, and byproducts of food preparation. Influent N levels

577 vary depending on community size and water conservation. Effluent N levels are determined by

treatment, which is largely a function of regulatory requirements for discharge. Treatment may take

579 place in a regional, or centralized, wastewater treatment plant (also known as a publicly owned treatment

- 580 works) or in onsite wastewater treatment systems.
- 581

582 3.4.2.1 Publicly owned treatment works (POTWs)

583 Centralized wastewater treatment plants process about 90% of wastewater generated in California. The 584 amount of wastewater created scales with the size of the population with a typical value around 379 L per 585 capita-day, depending on the degree of water conservation. It has also been found that wastewater 586 contains about 14.3 g N per capita-day, however, the nitrogen mass loading is not proportional to the 587 volume of wastewater generation.

When considering the effects of wastewater on N cycling, it is useful to start with collection systems. Wastewater is transported through a system of pipes and pumps to a municipal POTW. Aging infrastructure and seasonally high flow can cause wastewater collection networks to leak through seepage or overflows during transit. During overflow events, N laden waters are released and often reach surface waters. Between 1970 and 2011, there were 11,084 sanitary sewer overflow incidents reported throughout California (CIWQS 2011). Only 10% of the sewage was recovered and 84% or approximately 141 million L reached surface waters (CIWQS 2011). 595 At the POTW, sewage may undergo physical, chemical, and/or biological treatment. The type 596 and extent of wastewater treatment processes employed has a large effect on nutrient removal and the 597 final N load of the effluent (Table 3.8). For a thorough description of wastewater treatment processes and 598 their effect on N removal see Tchobanoglous et al. (2003). Broadly, the technologies can be grouped into 599 primary, secondary, and tertiary treatment. During primary treatment, a portion of the floating and 600 settleable solids is removed through screening and/or sedimentation in clarifiers. Secondary treatment consists of contact with treatment bacteria for conversion of wastewater organic matter into new bacterial 601 602 cells and carbon dioxide. The greatest potential to remove N from wastewater occurs during the 603 secondary treatment processes. However, many large wastewater treatment plants perform a limited 604 secondary treatment where insufficient air is provided for nitrification, resulting in high effluent 605 ammonium concentrations. To remove N during secondary treatment, a significant increase in retention 606 time and energy for aeration is needed to accomplish nitrification followed by denitrification in anoxic 607 zones. Thus, the removal of N requires a more intensive secondary treatment process, which may be 608 referred to as an advanced secondary process. To maintain a steady-state secondary process, microbial 609 cells must be removed periodically. These cells, along with the primary solids, are collectively called 610 "sludge" and removed for further processing (see discussion of biosolids below). Tertiary treatment aims 611 to remove any remaining suspended or dissolved materials following secondary treatment using filtration. 612 Tertiary treatment is most often performed to meet regulatory requirements for water reuse projects but 613 does not change N content.

California facilities are treating wastewater to the highest standard in history. Between 1997 and 2008, the percentage of facilities using advanced secondary and tertiary processing increased from 7 -15% and 18 - 20%, respectively for the facilities reporting (Table 3.8). As described in the 2007-2008 report, nearly 80% of processed wastewater receives at least secondary treatment and there is the potential that 50% of the total flow receives advanced secondary and tertiary treatment. It is important to understand the uncertainty in this statement. Facilities report the levels at which they have the capacity to treat wastewater and the amount of flow they are capable of treating. The proportion of wastewateractually treated to each level is not reported.

622 [Insert: Table 3.8]

623 Following processing, wastewater effluent may be reused for various applications or, more 624 commonly, discharged to surface waters or applied to land. For small POTWs, the specific effluent 625 dispersal scheme will depend on the location of the POTW and time of year. However, nearly all-large 626 POTWs discharge to surface waters; including rivers and lakes for inland systems, and to the ocean for 627 coastal cities. By one estimate, 49,227 Mg of solids and 5110 million L of effluent each day are 628 discharged directly into the ocean (Ocean 2010). Most of the ocean discharge is from the Los Angeles 629 (38%) and San Diego (33%) regions. Many coastal wastewater facilities do not remove N prior to ocean 630 discharge. However, inland POTWs are being scrutinized because of the realization, by the public, that 631 wastewater effluent is being discharged into rivers and lakes that are key water supplies for downstream 632 communities; a practice known as "unplanned indirect potable reuse". It is anticipated that pressure to 633 improve effluent water quality will result in greater implementation of wastewater denitrification systems. 634

635 3.4.2.2 Biosolids management

636 Biosolids consist of primary and secondary solids from centralized POTWs and sludge removed from 637 septic tanks, known as septage. As a result of increasing population, the generation and reuse of biosolids 638 (processed sludge) is also increasing in California. In 1988, it was estimated that 339,450 dry Mg were 639 produced, while in 2009 more than 650,000 dry Mg were generated, a 91% increase over a 20 year 640 period. Most of the biosolids are produced at 10% of the POTWs within Region 4 - Los Angeles -641 producing nearly 40% of the state total in 1988, 1991, and 1998 (SWRCB 2004, CASA 2009). These reports also suggest the use of biosolids is changing. In 1988, 60% of biosolids were landfilled, while in 642 643 2009 more than 61% were applied to land. While the application of biosolids to land is controversial, in

part due to the past practice of combining industrial wastes with domestic and commercial sources, it doesrepresent an important opportunity for recycling organic N back to soil systems.

646

647 3.4.2.3 Onsite wastewater treatment systems (OWTS)

648 Developments in remote areas cannot be connected economically to sanitary sewer infrastructure. These 649 facilities utilize OWTS, sometimes referred to as septic systems. The term septic system is used because 650 of the widespread use of the septic tank for low-maintenance primary solids removal. As with primary 651 treatment systems described previously, septic tank effluent contains nearly all of the influent N in the 652 form of ammonium. Historically, a septic tank provided the only treatment prior to land application, 653 usually by subsurface infiltration. However, modern onsite systems can achieve the same level of water 654 quality as centralized facilities. The effluent quality requirements for onsite systems is based on site 655 specific considerations, mostly concerned with leaching and accumulation of nitrate in groundwater. 656 Between 1970 and 1990, the percentage of California's population using OWTS declined from 657 12.2% to 9.8% (Census 1970, 1990). Despite this proportional decline, 28% more people (1.09 million) 658 reported using septic systems in 1990 due to population growth. In 2002, it was estimated that 659 approximately 10% of California's population, about 3.5 million people, relied on OWST to treat wastewater and about 12,000 new OWTS are set-up each year (Leverenz et al. 2002). 660 661 The effectiveness of the OWTS dispersal system in the treatment and removal of N is dependent 662 on the complex physical, chemical, and biochemical characteristics of the soil (US EPA 2002). The basic model for soil-based N removal from septic tank effluent is adsorption of ammonium on clay particles 663 664 around the dispersal system, nitrification when unsaturated conditions develop, and denitrification under saturated conditions that occur with the next hydraulic load (e.g., flush of wastewater). Thus, nitrogen 665 666 removal is compromised under certain circumstances, including sandy soils, high groundwater areas, and

667 in saturated systems.

668	Because of the lack of control and other challenges associated with incidental N removal in the
669	soil, engineered N removal systems are being required in some areas. These systems utilize the same
670	processes used in centralized treatment systems to convert wastewater nitrogen into an atmospheric gas
671	through nitrification and denitrification. It is anticipated that regulatory objectives to protect the quality
672	of groundwater will result in greater use of OWTS designed for N removal (e.g., SB 885).
673	
674	3.5 Biological nitrogen fixation
675	Some plant species have formed mutually beneficial associations with bacteria to help overcome soil N
676	limitation. Most frequently, the symbiosis occurs between the plant family Fabaceae (the legumes) and
677	Rhizobia, but can also occur in non-leguminous plants such as alder. The plant provides carbohydrates
678	created through photosynthesis to the bacteria in exchange for N fixed from the air. The process is called
679	biological nitrogen fixation (BNF). The rate of fixation depends on the presence of symbiotic organisms,
680	their nutritional status, soil acidity, and soil N levels (Ledgard and Giller 1995). Native and non-native
681	plants in unmanaged and managed landscapes throughout California transfer N from the air to the
682	terrestrial biosphere via this mechanism (Cleveland et al. 1999, Putnam et al. 2006).
683	The most productive leguminous species in California is alfalfa. The area of cropland dedicated
684	to alfalfa between 1950 and 2007 averaged 432,000 ha and ranged between 368,000 to 484,000, a 32%
685	difference (Figure 3.5). Over that period, average yields increased 53% from 10.5 Mg per ha to 16.1 Mg
686	per ha. The extent and productivity of alfalfa production is relevant because N fixation is proportional to
687	dry matter production (Unkovich et al. 2009). Applying this relationship to 1950 and 2007 figures, alfalfa
688	transfers 44% more N from the air to the land's surface each year on 6% less land (USDA database 2009).
689	Yields of alfalfa are regionally dependent; production increases as one travels south in the state. For
690	example, production was more than 50% greater in the San Joaquin Valley than in the Intermountain
691	Region in 2004 and 2005 (Putnam et al. 2006). Differential yield suggests that the amount of N fixed and
692	the importance of BNF to N cycling will be unique to each region. Other legumes, such as beans, green

manures, and clover fix atmospheric N. Their relative impact on the overall N cycle in California is
 assumed to be minor because of limited use. Due to its extent and productivity, alfalfa is the principal
 activity driving BNF in California croplands.

696 [Insert: Fig. 3.5]

697 Biological N fixation also occurs in the natural and non-agricultural areas of California. Data 698 documenting species coverage is too limited to detail its extent in these areas. We speculate that species 699 capable of fixing N are becoming more widespread for two reasons. First, some invasive species that fix 700 atmospheric N, such as French and Scotch Broom, are becoming more widely distributed (Haubensauk et 701 al. 2004). Second, Caltrans uses vetch, a legume, for bank stabilization and soil improvement along 702 roadsides. Such occurrences suggest potential expansion in the coverage, but the net balance of coverage 703 in N fixing plants is unknown. Another complication in understanding changes in BNF in natural lands is 704 that growth in area does not necessarily equal an increase in BNF. The rate of fixation is sensitive to soil 705 N levels; plants will preferentially take up soil N when it is available. With higher rates of atmospheric 706 deposition, it is plausible that N fixation in many areas is being suppressed, lowering the total amount of 707 N fixed via this mechanism. The capacity for BNF has likely changed, but data are insufficient at present 708 to determine how and to what degree.

709

710 3.6 Ammonia synthesis for industrial processes

Fertilizer remains the primary product of the Haber-Bosch process, but many industrial processes use synthetic NH₃ as a substrate. The production of plastics, explosives, dyes, and drugs often includes NH₃ or an NH₃ derivative (Domene and Ayers, 2001). Common products containing NH₃ are: rubber, herbicides, pesticides, plastics, explosives, dyes, resins, cooking utensils, electric appliances, insulators, and nylon. Ammonia synthesis for industrial processes is arguably the least understood, characterized, and analyzed component of the N cycle in California and worldwide. This is problematic as demand for NH₃ for these uses is expected to increase. It is projected that global demand will increase by 21% between 2007 and

718	2013 alone (IFA cited in ENA 2011). Expansion of the market will partly result from an increased
719	demand for N-containing products and anticipated discoveries of new uses. Consumption decisions of
720	Californians and Californian industries will have some impact on NH ₃ demand but the magnitude has yet
721	to be considered. California's influence is likely relatively insignificant due to the comparatively small
722	population in contrast to those throughout the world and in emerging economies.
723	
724	3.7 Wildfires
725	Wildfires are an integral part of California's ecology but cause acute loss of N into the environment
726	(Sugihara et al. 2006). During combustion, N contained in the biomass and liter is released to the
727	atmosphere. Airborne N can either be redeposited on the landscape or transported away from the site with
728	air currents, depending on environmental conditions. Incomplete combustion of materials will result in
729	some N remaining in the partially burned biomass. If the fire burns hot enough, N contained in soil
730	organic matter can be volatilized in gaseous N forms as well (Neary et al. 1999). Wildfires change
731	stoichemetric relationships between soil C and N with the lower soil C:N ratios that follow wildfires
732	causing mineral N to release into the soil, predisposing it for loss. It can either be transported off-site as
733	NH_4 by soil erosion or it can leach downward through the soil profile after it is transformed to NO_3 .
734	The degree of N loss is related to a wildfire's intensity. When wildfires burn at high temperatures,
735	e.g., between 400°C to 500°C, 75 to 100% of N is lost; at cooler temperatures, e.g., less than 200°C, only
736	small amounts of N are lost (DeBano et al. 1979, Wohlgemuth et al. 2006). The relationship between
737	temperature and N loss is partially the consequence of more complete and rapid combustion of above
738	ground biomass. The amount of N contained in the biomass (and the latent potential to be released)
739	depends on plant cover. For a mixed-conifer forest, Nakamura (1996) estimates that approximately 10%
740	of the total system N (706 kg per ha) is contained in the biomass. To put this in perspective, complete
741	loss of this N would be more than an order of magnitude greater than soil N emissions from the most
742	intensive cropping systems (assuming 10% gas losses and 600 kg N per ha). Or put another way, the

743	impact on air quality of a single ha burned is greater than 10 ha of the most intensive crop use. Wildfire
744	intensity is also correlated with fuel load and type (e.g., shrubs, litter, or tree canopy). Fuel loads in
745	California have been increasing due to drought, fire suppression, and invasive species. Together, these
746	factors make the probability of ignition more likely and increase the potential intensity of the fire.
747	Recently the area burned by wildfire in California has increased. Research conducted as part of
748	the 2010 Forest and Range Assessment (FRAP) best characterizes trends and distribution (FRAP 2010).
749	The FRAP indicates that between 1950 and 2008, the area burned by wildfires averaged 128,000 ha per
750	year but ranged between 12,400 and 548,000 ha, a 44-fold difference. Even with high annual variation,
751	recent trends (1990 - 2008) indicate the coverage of wildfires is increasing statewide. Evidence from the
752	Sierra Nevada Mountains and Southern Cascades support this conclusion and show considerable increases
753	in mean area burned since the beginning of the 1980s (Miller et al. 2009). The three years that had the
754	largest area burned all took place in the last decade (2003, 2007, and 2008). However, wildfire has not
755	been equally distributed across ecosystems. Shrubland wildfires have always been the most common, but
756	there has been an exponential increase in burning in conifer forests since the turn of the century (Figure
757	3.6). The increased extent of wildfires suggests this driver exerts increasing pressure on air and water
758	resources.

759 [Insert: Fig. 3.6]

760

761 3.8 Land use change

Public and private land managers modify land use to maximize societal and personal benefit. Land use change can result from altering the nature of land cover or modifying use. Examples of the former are shifts among natural, agricultural, and urban areas while examples of the latter are shifts in agricultural intensity or urban growth patterns. Land use decisions affect N dynamics in at least two ways. First, they alter the scale and speed of N cycling because N inputs, transformations, and emissions differ considerably among land uses (e.g., intensive versus extensive agriculture; conventional peppers versus

768	certified organic vineyards; see sections 3.2 - 3.9). Second, they modify how the land parcel interacts
769	with the broader N cycle. For instance, agricultural areas tend to be sources of NO ₃ to groundwater while
770	urban areas tend to emit N gases into the atmosphere. Nitrogen cycling within various land uses has long
771	been studied. The importance of land use change for N cycling is only recently becoming appreciated and
772	remains poorly characterized. With California's historic land use shifts, it is likely that gross changes to
773	the N cycle have resulted with local, regional, and statewide costs. However, information is too sparse to
774	draw conclusions about the consequences, and knowledge of major land use trends is a first task in
775	understanding the impacts.
776	
777	3.8.1 Urbanization, urban intensification, and agricultural relocation
778	Urban growth radically modifies the N cycle. The effects will depend on the type of growth, be it
779	expansive (low-density sprawl called urbanization) or intensive (high-density urban intensification). Each
780	change has corresponding consequences on fuel combustion, fertilizer use and soils, and waste.
781	Urbanization replaces plant cover, often agricultural or natural lands, with a built environment. Natural
782	hydrologic and soil processes are altered or arrested. Fuel combustion per unit area generally increases.
783	Meanwhile, the impacts of urban intensification on some component parts of the N cycle is less clear, can
784	be counterintuitive, and are site specific. For example, one reason for development of high-density
785	communities is to reduce vehicle distance traveled and the associated emissions. Benefits of such designs,
786	however, may be offset due to greater traffic congestion (Melia et al. 2011) and recent evidence from
787	northern California suggests that neighborhood layout is not the determinant of vehicle distance traveled
788	(Handy et al. 2005). Along with both urbanization and urban intensification, comes an attendant increase
789	in N imports (stemming from food, fertilizer, and fuels), impervious surfaces, and engineered drainage,
790	though the magnitude of change differs between the two growth patterns. The structures result in efficient
791	collection and conveyance of N through the landscape. Accumulated N is eventually deposited and stored
792	within the urban areas (e.g., landfill) or exported beyond its boundaries (e.g., sewage disposal into the

Pacific ocean or stormwater disposal into local stream channels). Disposed of N often saturates and
overwhelms the environment's buffering capacity and can cause local and regional environmental
contamination (Bay et al. 2003, Cadenasso et al. 2008).

796 Urban areas of California have expanded and intensified increasing their impact on N cycling. 797 Between 1972 and 2000, developed areas increased their land base by 37.5% and are now slightly greater 798 than 4.2% of California's area (Table 3.9). Expansion of urban communities has come at the expense of 799 agricultural and natural areas. According to a recent study that uses historical satellite images to reconstruct land cover and land use change for the eight year period between 1972 and 2000, 697 km² \pm 800 801 306 (sd) of agricultural lands were developed between 1973 and 1980 and 1.4 times this area of grassland 802 was converted to developed areas between 1986 and 1992 (B. Sleeter unpublished data). Concordant with 803 urbanization, population density has risen, but rates are variable depending on the city. The number of 804 people per square kilometer in Fresno and Redding rose by 187 and 382%, respectively between 1970 and 805 2010 while increases in Sacramento (87%) and South San Francisco (41%) were more muted over the 806 same time period (Census 2010).

807 Urban growth has indirect consequences on land use in other parts of the state. Urbanization 808 regularly coincides with agricultural relocation; farm operators move to new locations when faced with 809 urban encroachment. Displacement of dairy and citrus producers from the Chino Basin and Los Angeles 810 area to the lower and eastern San Joaquin Valley, respectively are two examples. Agricultural relocation 811 has resulted in only a nominal decline in the agricultural land base despite urban growth. Estimates based 812 on USDA Agricultural Census Data and remote sensing agree, and suggest that there has only been about 813 a 1% reduction in agricultural area statewide since the early1970s (Hart 2003, Sleeter et al. 2010). 814 However, locally conversion of agricultural land may be as high as 10% (FFMP 2010). In the future, 815 urbanization may be more threatening for farmland. Historically much of the growth has taken place in 816 the coastal regions causing farms to relocate to the Central Valley. More recently though, urban 817 encroachment has become an issue of concern in the Central Valley (Schmidt et al. 2010) and rates of

urban growth neared 10% for 1992 - 2000 (Sleeter et al. 2010). The Central Valley accounts for 70% of

819 California's cropland and few areas in California with equally suitable conditions remain to absorb further820 displacement.

821 [Insert: Table 3.9]

Agricultural expansion to new lands will have unpredictable changes on N cycling. The result will depend heavily on the site characteristics and farm management. Conditions at new sites will require management changes both to maintain profitability and N sustainability. A considerable number of scenarios might be encountered. With expansion, growing conditions may face new combinations of crop, soils, and management that dictate N flows. Thus it is highly speculative to generalize about the impact of agricultural relocation on California's N cycle.

828

829 3.8.2 Crop mix

830 California crop production has become more N intensive. The most obvious consequence of cropland N 831 intensification has translated into an average of 25% higher fertilizer N application rates (section 3.1.1). 832 For the most part, this increased N use has been offset by a simultaneous 37% increase in agronomic 833 efficiency (section 3.1.3). Croplands have become more N intensive in a second, more obscure, way. 834 Plant species require dissimilar amounts of N for growth and reproduction. Differential N 835 recommendations among crops reflect this variation in requirements. Average application rates differ by 836 an order of magnitude between some widely cultivated species. For example, wine grapes receive an 837 average of less than 30 kg N per ha while celery receives closer to 300 kg N per ha. In general, 838 vegetables and nuts are high N users with plant uptake that regularly exceed 100 kg of ha and can be as 839 high as 250 kg per ha. Because of the difference in plant N, changes in crop mix will alter N use and 840 demand. Over the last 35 years, California's crop mix has shifted to include more N-intensive species. 841 Field crops still dominate the agricultural landscape, as of 2008. However, land has been reallocated 842 from field crops to fruits and vegetables (Figure 3.7) and fruits and vegetables were grown on a nearly

equivalent amount of land (53% versus 47%). The land area dedicated to field crops declined from 74 to
53% between 1970 and 2007. The shift in crop production towards N intensive crops is at least partially
responsible for greater N consumption in the state.

846 [Insert: Figure 3.7]

847

848 3.8.3 Population and intensity of animal production

849 As discussed, animals require N-rich feed and excrete N-rich manures (section 3.3) and therefore, the size 850 of the animal population influences N cycling by determining the amount of feed needed and waste 851 produced. In California, populations of economically important animal species have grown significantly 852 between 1980 and 2007 (Figure 3.8). The population of dairy cows nearly doubled and the population of 853 broilers tripled. Populations of feedlot steers and other poultry species have varied over this time frame 854 but are were generally equal to or less than levels in 1970. Larger populations require greater resources 855 and create more waste, although the relationships are not necessarily proportionate to the number of 856 animals due to differential efficiencies of animal species and farms. Feed production dictates some 857 cropping patterns in the state (e.g., alfalfa and field corn) and influences those in other regions of the US 858 since a large fraction of the N fed to California animals is grown elsewhere. By changing feed demand, 859 the animal population of California indirectly contributes to concerns of N fertilizer use and soil 860 management in other regions. The amount of waste produced is also a function of the size of the 861 population but it is not directly proportional due to differential efficiency among ranches. Increased 862 creation of manure N becomes a potential pollution concern. This is compounded by the fact that 863 herd/flock sizes have grown at the same time as the total bird population. Without additional land 864 acquisition, ranchers can find themselves in a situation of being animal rich and land poor and thus manure N is concentrated in smaller areas, sometimes without adequate land available for disposal. With 865 866 proper management, there appears to be sufficient land available to recycle manure in an agronomically 867 responsible way (Pettygrove et al. 2003).

868 [Ins	ert: Fig.	3.8]
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- 870 3.9 Conclusion: Universal increases in activity levels
- 871 In this chapter, we introduced the eight principal direct drivers that regulate N cycling in California and
- 872 described historical trends in activity levels. The intensity of each activity has increased universally. The
- 873 consequence has undoubtedly been more total N released in the environment. The impact changes in an
- 874 individual action will have on the fate of N is sensitive to variable cause and effect relationships that are
- significantly influenced by the context of the action. The following chapter (*California's Mass Balance*)
- provides a detailed accounting of the current state of all the N flows affected by the direct drivers.
- 877 Thorough consideration of the eight direct drivers described herein is necessary when grappling with
- 878 ways in which to manage N tradeoffs in California. Technological and policy responses that address
- critical control points of the direct drivers are discussed in Chapters 8 and 9, respectively.

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1212 Box 3.1. Are University N rate guidelines current?

Since World War II and continuing to the present day, University of California (UC) research has
established crop-specific N rate guidelines (Proebsting 1946, 1948, Hartz and Bottoms 2009). An N rate
guideline is a range of N application rates expressed as a unit of weight per area (e.g., kg per ha) that are
generally able to achieve maximum yield. Most often, N application rate guidelines are printed in
University of California Department of Agriculture and Natural Resources (UC DANR) publications and
are extended to producers through information channels including: bulletins, production manuals, and
field days.

1220 The California Nitrogen Assessment analyzed the current status of N rate guidelines for 33 major 1221 commodities grown in California and found publications from UC DANR with N guidelines published 1222 within the last 25 years for 28 of the 33 crops. Guidelines for 58, 64, and 86% of the 28 commodities had 1223 been published within the last 5, 10, and 15 years, respectively. In most cases, more recent publications 1224 were revisions of previous guidelines to incorporate new research, changes in management practices, and 1225 crop genetics. Current N guidelines vary widely between their lowest and highest values (Table 3.3). The 1226 minimum suggested application rate is often almost 100% less than the maximum rate for any single 1227 commodity. When comparing current estimated N application rates with the guidelines, the estimated 1228 current rates were above the guidelines for 45% of the crops, and within the guideline for 55% of the 1229 crops. For those estimates that were within the guideline, 31% were in the top quartile of the guideline. 1230 The results suggest either the guidelines underestimate the N required or producers overapply N. 1231 [Insert: Table 3.3] 1232 1233 1234 1235 1236

1238

Figure 3.1 Synthetic nitrogen fertilizer sales in California, 1946-2009. Since their introduction after
World War II, sales (and presumably use) of synthetic N fertilizers has increased an average of 5% per
year. Yet they have largely leveled off since the early 1980s. The large rise in fertilizer sales between
2001 and 2002 calls the reliability of these data into question. Source: CDFA (2009).

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1256 Figure 3.2. Common manure treatment trains on San Joaquin Valley dairies, 2010. (A) Manure

1257 flow pathway in freestall systems with or without open corrals. (B) Manure flow pathway in open corral

- 1258 systems. The diagrams shown here demonstrate major processes and the intricacy of manure handling on
- 1259 dairies. Manure management is a complex interdependent system constrained by the facility design.
- 1260 Source: Modified from Meyer et al. in press.



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(B) Manure flow pathway in freestall systems with or without open corrals.



1267 Figure 3.3. Vehicle inventory, total miles driven, and NO_x emissions in California, 1970-2002.

- 1268 Mobile sources are the primary source for NO_x emissions (greater than 86% of the total). Despite large
- 1269 increases in the number of vehicles (population) and the distance traveled (VMT), there has been a
- 1270 significant decrease in emissions. Source: http://www.arb.ca.gov/msei/onroad/images/gallery/catrend.gif.



1282 Figure 3.4 Relative contribution of NO_x by major mobile sources in California, 1995 and 2008. The

importance of certain sources has recently changed, largely as the consequence of technology forcing
policies. Regulations have yet to be implemented to control emissions from diesel engines and port

1285 activities but are currently under consideration with CARB. Source: CARB Almanac (1999, 2010).



- 1305 Figure 3.5. Area and productivity of alfalfa in California, 1950-2007. While area has remained
- 1306 relatively the same, productivity has increased markedly. Because biological N fixation is correlated with
- 1307 productivity, these data suggest cropland biological N fixation is an increasingly large source of N into
- 1308 California. Source: USDA (2009).
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1327 Figure 3.6 Area burned by wildfire in California by decade, 1950 – 2008. Source: FRAP 2010. 1328



- 1346 Figure 3.7. Change in cropland area by major crop types in California, 1970-2008. The amount of
- 1347 cropland dedicated to field crops has declined steadily since 1980. Today almost 50% of cropland is used
- 1348 to grow horticultural commodities. Source: USDA NASS (2009).
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- 1350



Figure 3.8. Change in California's animal inventory, 1970-2007. The number of milk cows and
broilers has more than doubled since 1970 while other animal populations have declined slightly. Source:
USDA (2007), USDA (2010).



1381 Table 3.1. Fertilizer nitrogen use efficiency (NUE) by ¹⁵N, zero-N, and partial nutrient balance (PNB) for select California crops.

1382 Compilation of available estimates for fertilizer nitrogen recover for 21 crops. The ${}^{15}N$ and zero-N methods are a direct and indirect measure of fertilizer 1383 recovery, respectively. PNB is an estimate of total N uptake and does not differentiate fertilizer N from soil N and thus are higher than ${}^{15}N$ and zero-N.

	¹⁵ N [^]		Zero-N ^{&}		PNB ^{\$}		
	Mean N	Mean RE	N rate (kg/ha):	RE _A (%):	N rate	PNB	
Crop	rate (kg/ha)	(%)	mean [range]	mean [range]	(kg/ha)	(%)	Source
Almond		17	319 [63, 504]	34 [12, 58]	200	49	Uriu and Micke (1980), Weinbaum et al. (1980), Weinbaum et al. (1984)
Avocado		35			125	19	Rosecrance et al. (unpublished)
Cauliflower	157	44	163 [70, 280]	37 [30, 44]	267	29	Welch et al. (1985)
Celery			327 [168, 504]	61 [26, 41]	290	36	Feigin et al. (1982)
Citrus [%]	128	75			106	36	Feigenbaum et al. (1987), Quinones et al. (2005)
Corn	194	53	210 [90, 360]	50 [28, 66]	239	69	Broadbent and Carlton (1980), Hills et al. (1983), Kong et al. (2009)
Cotton	128	60	135 [56, 224]	24 [2, 52]	195	61	Fritschi et al. (2005)
Grape, raisin-table	50	23	50	65 [54, 70]	49	45	Peacock et al. (1991), Hajrasuliha et al. (1998)
Grape, wine	50	28	67 [56, 112]	9 [1, 23]	30	56	Christensen et al. (1994)
Lettuce	141	26	157 [67, 269]	22 [12, 39]	216	34	Welch et al. (1983), Hartz et al. (2000), Jackson et al. (2000)
Peach/Nectarine			197 [112, 280]	24 [6, 59]	120	28	Johnson et al. (1992), Niederholzer et al. (2001)
Peppers, bell			210 [84, 336]	14 [7, 22]	388	18	Hartz et al. (1993)
Pistachio	418	52			178	56	Weinbaum et al. (1994)
Potato	168	58	168 [68, 270]	54 [19, 93]	278	55	Tyler et al. (1983), Lorenz et al. (2001)
Rice	181	40	125 [101, 188]	50 [11, 73]	146	75	Bird et al. (2001), Eagle et al. (2001), Linquist et al. (2009)
Strawberry			153 [84, 252]	7 [0, 12]	216	34	Bendixon et al. (1996), Welch et al. (1979)
Sugarbeet	155	47	152 [56, 280]	42 [37, 47]			Hills et al. (1983)
Tomato, fresh market			210 [84, 336]	13 [3, 27]	198	61	Hartz et al. (1994)
Tomato, processing	138	33	121 [56, 224]	38 [12, 58]	204	64	Broadbent et al. (1980), Hills et al. (1983), Doane et al. (2009)*
Walnut	192	29	212 [90, 359]	1 [0, 11]	155	52	Richardson and Meyer (1990), Weinbaum and van Kessel (1994)
Wheat	194	29	196 [120, 270]	50 [34, 60]	198	56	Wuest and Cassman (1992)

[^]Recovery of ¹⁵N measured over one growing season/year except the following (years): almond (2), avocado (0.25), pistachio (2), walnut (6).

[&]Extreme RE_A result from experimental conditions with excessive and deficit N application rates.

^{\$}Partial nutrient balances calculated in Rosenstock et al. (in review).

[%]Citrus ¹⁵N studies conducted in Israel and Spain due to lack of research in California.

* Mean ¹⁵N RE only includes recovery of isotopically labeled synthetic fertilizer, not treatments with labeled cover crop.

1384 **Table 3.2. Trends in California soil management practices.** Virtually every practice changes N dynamics in croplands. Few surveys of current

1385 management practices are available (i.e., Lopus et al. 2010, Dillon et al. 1999). Information compiled here provides an indication of major changes in

1386 management practices.

1387 '+' = increasing, '-' = decreasing, '->' = shift to new practice, '?' = unknown, * = unchanged

Soil management			
decision	Trend	Description	Source
N application rate	+	The amount of synthetic N fertilizer applied per ha has increased an average of 25% (1973-2005).	Rosenstock et al. (in review)
Source of N	*/?	Synthetic N fertilizer remains the dominant source of N. Between 1996 and 2007, the distribution of use of synthetic fertilizer products was relatively unchanged, except calcium nitrate increased from 9 to 15% of N sales. The extent of organic N use is unknown. Indirect evidence suggests greater use of organic N.	CDFA (2009), USDA (2010), Klonsky and Richter (2008), Dillon et al. (1999), Expert opinion
Fertilizer placement	?	Perceived shift from broadcast to band placement near plants' roots as solid and extensive distribution of N with irrigation water. Trends are unquantified.	Expert opinion.
Timing of N application	->	Between 1986 and 1996, producers significantly increased the number of N applications per crop. Nitrogen guidelines almost universally suggest split N applications.	Dillon et al. (1999)
Irrigation technology	->	The use of low-volume irrigation technologies has increased by 30% between 1972 and 2001, largely as a result of changes in crop mix.	Orang et al. (2008)
Soil drainage	?	The extent and location of tile drainage is unknown. As much as 1.5 million ha of cropland may be drained throughout the major agricultural valleys.	Pavelin et al.(1987), USDA Agricultural Census (1990)
Tillage	->	The use of reduced tillage and conservation tillage techniques has increased. As much as 17.4% of row crop area may be under conservation tillage in some regions. These numbers may not represent tillage patterns because the intensity of tillage in many crops has been reduced, but the tillage systems may not fit within these categories.	CAWG (2009)
Agro-biodiversity and crop genetic diversity	?	The number of breeds or varieties that dominated California production for top 20 commodities in 1993 ranged between 1-30 with a median of 6.5. Conventional scientific wisdom suggests agrobiodiversity and crop genetic diversity are declining in California but the trend is yet quantified.	Qualset et al. (1995), Expert opinion, Smukler et al. (2010), Brodt et al. (2008).
Field edge / landscape management	?	Installation and management of wetlands, riparian areas, and buffer strips is unknown.	

1389 Table 3.3. Comparison of average 2005 fertilizer nitrogen application rates to University guidelines.

1390 The comparison provides a measure to determine if average N application rates are within that suggested 1391 by research results. Application rates that exceed the maximum in the guideline suggest that either the 1392 guideline does not reflect cropping conditions or growers over-apply N. ¹The percentage of crops with an 1393 average N application rate within the UC guideline. ²The percentage of crops with an average N 1394 application rate exceeding the maximum listed in the UC guideline. ³The amount of N applied above the 1395 maximum rate in the guideline.

			Range of guideline	Within ¹	Over ²	Mean surplus ³
	Crop type	Ν	$(\% \pm SD)$	(%)	(%)	(lbs. N per acre± SD)
	Field crops	4	73 ± 46	100	-	-
	Perennials	12	88 ± 54	50	33	14 ± 12
	Vegetables and					
	annual fruits	12	101 ± 83	58	42	53 ± 47
	All crops	28	90 ± 65	57	36	36 ± 39
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Table 3.4. Partial nitrogen utilization efficiencies for select economically important animal species.

- 1417 Partial nitrogen utilization efficiency are calculated as PNUE = (1 Kg N excreted/Kg N intake)*100).
- 1418 Source: ASAE (2003).

				Kg N	Intake	Partial N utilization
	Animal Category	Unit of time	Kg N intake	excreted	excreted (%)	efficiency (%)
	Layers	20 - 80 weeks	1.04	0.67	65	35
	Broiler	48 days	0.13	0.05	40	60
	Lactating dairy cow	daily	0.60	0.45	76	24
	Feedlot beef cow	153 day on feed	29.38	25.00	85	15
	Milk fed calf	daily	0.02	0.01	36	64
	Growing finisher pig	120 day grow out	7.12	4.70	66	34
1420	-					

1438 Table 3.5. Manure management practices in California dairy production, 1988, 1997, and 2002.

¹Survey did not include dairies on the North Coast region. ²Only includes responses from written survey.

1440 An additional 45 phone surveys were conducted. ³Animal housing in SAREP (2004) only reflects the

1441 percentage of milking cows under each system. The range for dry cows, bred heifers, calves, open

1442 heifers, and other milking livestock are shown in brackets. ⁴Flushing in 2002 refers to flushed lanes in

scraped drylot and in 1997 refers to "flushing" but does not indicate housing. The management practices

1444 used on a dairy will impact N transformations, conservation, and loss, even though managing N was not a

1445 primary objective until recently. It is thus important to understand how they have changed over time.

1446 Source: Meyer et al. (1997) and SAREP (2004).

	Percentage of respondents						
Practice	1988	1997	2002				
Location of dairies	Statewide	Southern SJ Valley	Statewide ¹				
Number of dairies		139 ²	428				
Housing and manure collection							
Flushed freestall	61.7	77.1	66 [9, 23]				
Manure storage ponds	67	95.9	99				
Solid separation		54.1					
Settling basins	33	29.7	66				
Mechanical separation		9.5	32				
Solids processing							
Scraped and piled	60	94.6					
Compost	6	5.4	21				
Utilization							
Solid	72	78.4	20				
Liquid	91	70.4	48				
Both			23				
Bedding		27	22				
Removed from farm		6.8	3				
Sold as liquid		12.2					
Sold as solid	8	58.1	22				

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Table 3.6. Composition of California's solid waste stream: 1999, 2003, and 2008. Sample #s were

1451 1682, 550, and 751 in the three years respectively. Much of the solid waste disposed of in landfills

1452 contains N, raising concerns for N_2O and NO_3^- emissions. Despite becoming a lesser percentage of total

1453 waste stream, the absolute amount of organic waste disposed of in landfills has remained relatively

1454 constant between 1999 and 2008. Food represents a significant fraction of this waste. Source:

1455 CalRecycle (2009).

	1999		2003		2008	
Material	Est. %	Est. Mg	Est. %	Est. Mg	Est. %	Est. Mg
Paper	30.2	9,743,635	21	7,660,512	17.3	6,221,223
Glass	2.8	917,377	2.3	849,792	1.4	513,221
Metal	6.1	1,962,821	7.7	2,825,629	4.6	1,641,383
Electronics			1.2	436,587	0.5	196,181
Plastic	8.9	2,867,672	9.5	3,455,397	9.6	3,453,812
Organic	35.1	11,328,585	30.2	11,034,972	32.4	11,689,451
Construction & demolition	11.6	3,728,247	21.7	7,919,991	29.1	10,501,036
Household hazardous waste	0.3	96,593	0.2	66,754	0.3	109,522
Special waste	3.1	1,007,117	5.1	1,848,857	3.9	1,402,648
Mixed residue	1.8	578,610	1.1	396,765	0.8	300,118

- 1472 Table 3.7. Regional distribution and use of composting and processing products (Mg) in 2008.
- 1473 Distribution of organic wastes to land represents an important recycling of N into California's N cycle.
- 1474 Based on the recent survey of composting and processors, agriculture and landfills are the primary sinks

Region

- 1475 for recycling organic waste. Source: CalRecycle (2008).
- 1476

	Use	Bay Area	Central Coast	Central Valley	Northern	Southern
	Agricultural	358,323	413,365	1,534,508	52,048	462,726
	Landscape	306,610	97,371	284,656	32,022	461,169
	Nursery	60,656	1,768	93,330	1,947	232,499
	Caltrans		4,740	16,484		11,385
	Alternative Daily Cover	83,694	10,807	140,572	3,131	2,124,637
	Biomass Fuel	399,840	56,258	1,014,725	37,858	652,805
	Municipal		4,843	4,845	765	10,383
	Beneficial Reuse at Landfills	20,425	27,906	00.100	174	108,215
	Other	112,296	556	88,100	107.044	208,297
	Total	1,341,844	617,614	3,177,219	127,944	4,272,115
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1498 Table 3.8. The level of treatment at California wastewater treatment plants, **1997** and **2008**.

- 1499 Considerations: (1) increased treatment decreased N load of wastewater effluent, (2) wastewater is being
- 1500 treated to higher standards, and (3) traditional onsite treatment systems remove only trace amounts of N
- 1501 from wastewater. Source: SWRCB water user charge summaries and SWRCB unpublished data
- 1502 provided.
- 1503

Treatment level	N removal efficiency (%)	Facility treatment capacity 1996-1997 (%, N = 643)	Facilities treatment capacity 2007-2008 $(\%, N = 716)^1$	Percent of total CA flow 2007-2008
Primary	3-5	13	12	1.1
Advanced primary	10-50	9	11	19
Secondary	40-60	53	36	30
Advanced secondary		7	15	32
Tertiary	50-90	18	20	18
Onsite systems	3-5			
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1525 Table 3.9. Land use change throughout California and in select regions (%), 1973-2000. Statewide,

1526 the land dedicated to agriculture has declined only slightly (1%), while developed area has increased

1527 38%. The rate of conversion and specific conversions among land uses is region specific. Source: Sleeter1528 et al. (2010).

	Grassland /						
Years	Developed	Forest	Shrub	Agriculture			
		Californi	a				
1973–1980	9.2	-1.0	-0.5	0.2			
1980–1986	6.6	0.3	-0.4	0			
1986–1992	11	-1.3	-0.3	-1.9			
1992-2000	6.4	-2.1	-1.2	0.7			
1973–2000	37.5	-4.1	-2.4	-1.0			
	Southe	rn California	Mountains				
1973–1980	12.7	1	0.2	-1.8			
1980–1986	9.7	-2.3	-1.2	0.6			
1986–1992	10.7	0	1.5	-3.1			
1992-2000	5.7	1.8	-1.6	-0.7			
1973-2000	44.8	0.4	-1.1	-4.8			
		Central Val	lley				
1973–1980	9.9	-5.7	-8.1	1			
1980–1986	5.5	-0.7	-5.6	0.6			
1986–1992	8	-0.7	3.8	-1.7			
1992–2000	9.8	-2.1	-11.4	1.2			
1973-2000	37.7	-8.9	-20.2	1.1			

Appendix 3.1. Average N fertilizer application rates by crop, 1973 and 2005. Area is based on a fiveyear average centered on 1973 and 2005. The average N application rate has only increased 25% over 33 years. However, the magnitude and direction of change is crop specific. Four of the thirty-three commodities comprise more than 50% of total N use accounted for in this analysis: almond, cotton, rice,

1546 and wheat. Source: Rosenstock et al. (in review).

_	Area	(ha)	N rate (kg / ha)			N (% total)	
Crop	1973	2005	1973	2005	N rate (%)	1973	2005
Almond	86462	236800	142	201	41	6	15
Avocado	8144	24728	140	125	-11	1	1
Beans, dry	67760	25600	57	102	79	2	1
Broccoli	17432	47000	204	213	4	2	3
Carrots	12592	28248	134	242	80	1	2
Cauliflower	9264	13624	205	267	30	1	1
Celery	7220	10296	321	290	-10	1	1
Corn, sweet	5680	10224	162	239	47	0	1
Cotton	372840	250400	122	195	60	24	16
Grapes, raisin	96080	96000	64	49	-23	3	2
Grapes, table	26432	33280	64	49	-24	1	1
Grapes, wine	65992	191120	59	30	-49	2	2
Lemons	16608	19360	186	138	-26	2	1
Lettuce	58048	92960	178	216	21	5	6
Melons, cantaloupe	19016	17840	106	182	71	1	1
Melons, watermelon	4480	4768	178	169	-5	0	0
Nectarines	4184	13480	147	116	-21	0	1
Onions	11400	18744	164	237	45	1	1
Oranges	74416	76960	73	106	46	3	3
Peaches, clingstone	20200	11752	149	114	-23	2	0
Peaches, freestone	8440	13360	149	127	-15	1	1
Peppers, bell	3520	8280	181	388	114	0	1
Peppers, chile	1887	2184	181	336	85	0	0
Pistachio		41040	166	178	7		2
Plums, dried	33120	27040	106	146	37	2	1
Plums, fresh	9416	12880	123	116	-6	1	0
Potato	28024	16328	212	278	31	3	1
Rice	165200	214320	96	146	52	8	10
Strawberry	3448	13472	178	216	21	0	1
Tomatoes, fresh market	11272	15520	159	198	24	1	1
Tomatoes, processing	88776	111760	159	204	28	7	7
Walnut	63616	86080	134	154	15	4	4
Wheat	270240	157920	99	198	101	14	10
Average			145	181	25		